Integrated Service Delivery and Health-Related Quality of Life of Individuals in Permanent Supportive Housing Who Were Formerly Chronically Homeless

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Objectives. To investigate the impact of an integrated care model on the health-related quality of life (HRQOL) of formerly chronically homeless individuals in permanent supportive housing.

Methods. From 2014 to 2017, eligible individuals in Houston, Texas (n = 323), were placed in 1 of 2 permanent supportive housing service delivery models. Both models included coordinated care teams. In the intervention group, teams had a single plan of care with the partnering clinic. The 9-item Patient Health Questionnaire and 36-item Short Form Survey were administered at baseline and every 6 months for 30 months. We assessed intervention group emergency department use at 2 years. We evaluated change by using hierarchical linear growth models.

Results. There was a significant and clinically meaningful increase in HRQOL in the intervention group, with the intervention group reporting improvement over the comparison group. Intervention group emergency department use decreased by 70% (no comparison group).

Conclusions. Those in the intervention group with a single, coordinated plan of care reported significant and clinically meaningful increases in their HRQOL.


Each night in the United States, there are nearly 87,000 individuals who meet the US Department of Housing and Urban Development’s criteria for chronic homelessness.1 This includes individuals with a disabling condition who have been homeless (without a nighttime residence) for at least 12 consecutive months or 4 times within the past 3 years.1,2 The current number of chronically homeless individuals reflects a 25% decrease in chronic homelessness over the past decade.1 This reduction is likely a reflection of the increase in permanent supportive housing (PSH), a long-term housing solution for individuals with disabling conditions (i.e., serious mental illness, diagnosable substance use disorder, developmental disability, disability attributable to injury or chronic illness) who have been chronically homeless.1,2

In addition to providing long-term housing, depending on the available resources of the service provider, services are made available to PSH tenants to address the complex medical and behavioral health needs associated with frequently co-occurring disabling condition(s).3–5 The continued housing of the new tenants is not, however, contingent upon their willingness or commitment to accessing these services.3,4,6 Thus, this model is designed to provide a comprehensive system of care without imposing retribution for those who are unwilling, unready, or unable to take advantage of services. Because service access is voluntary for PSH tenants, the likelihood that they will seek care may depend on the number of barriers that they encounter and the ease with which these barriers are overcome. Asking someone in PSH to prioritize and address their needs individually, as is done in the traditional fragmented health care system, may be unrealistic for someone with competing mental, behavioral, and physical health needs.7 Instead, these individuals may benefit from a model of collaborative care to help them navigate the complex system and address their concurrent biopsychosocial needs simultaneously.7

Collaborative care models differ in the degree to which they integrate services, with levels of collaboration ranging from minimal communication between health care providers to full integration with an interdisciplinary coordinated care team working together toward shared patient biopsychosocial goals.8 The degree of service collaboration has been found to be related to improved housing outcomes.9,10 with existing research supporting the value of collaborative care models in increasing health...
and wellness among individuals in PSH. However, without a comparison group, the unique benefit of service integration independent of the benefits of housing alone remains unknown. In addition, current research and evaluation of PSH models tend to focus on outcomes related to cost saving. Although this is valuable, it is also important to consider the impact on quality of life. In recognition of the need for this data, the National Academies of Sciences, Engineering, and Medicine released a report highlighting the need for more data on the health benefits and best practices for service delivery within PSH.

THE PRESENT STUDY

The current study assessed the impact of collaborative care on the health-related quality of life (HRQOL) of individuals in PSH. To establish the unique contribution of the service delivery model separate from the benefits of housing alone, we compared 2 PSH collaborative care models. Both models were offered through federally qualified health centers (FQHCs) and each included onsite coordinated care teams with (1) clinical case managers to conduct regular assessments of the client’s well-being and implement behavioral health interventions (e.g., substance use counseling), (2) community health workers to address identified health needs and navigate care (e.g., appointments, benefits), and (3) onsite registered nurses who worked to assess immediate health care and care coordination needs.

The intervention service delivery model was designed and implemented in partnership with a social service organization charged with clinical case management. The key difference between the models was the degree of integration between the clinic and the coordinated care team. In the intervention group, all clients were navigated to the partnering FQHC for physical or behavioral health needs as appropriate. Consistent with the highest level of care integration, all team members at the FQHC and the coordinated care team worked collaboratively toward a single coordinated plan of care with a shared electronic health record (EHR). The registered nurse translated needs to medical professionals at the FQHC and worked with other members of the coordinated care team including the community health worker and clinical case manager to implement clinical recommendations. This was consistent with the description by Henwood et al. of embedded partnership models in which a full-time nurse is embedded within the coordinated care team.

By contrast, participants in the comparison group were not directed to a single FQHC, preventing the possibility of a single coordinated plan of care. Thus, the aim of the present study was to investigate whether an integrated service delivery model with a single coordinated plan of care (the intervention) would significantly and meaningfully increase the HRQOL of enrolled participants relative to participants enrolled in a similar service delivery model without a single, coordinated plan of care (the comparison).

METHODS

The present study was a natural experiment comparing the self-reported HRQOL of individuals enrolled in 1 of 2 PSH service delivery models in Houston, Texas, between 2014 and 2017.

Procedure

Individuals who met the US Department of Housing and Urban Development’s criteria for chronic homelessness, including having a qualifying disability, and those with 3 self-reported emergency department (ED) visits in the 2 years before enrollment were eligible to participate in the program. Individuals were screened for eligibility and assigned to 1 of the 2 service delivery models (each associated with an FQHC) by the regional homeless Continuum of Care’s Coordinated Access/Entry program. Coordinated Access/Entry is required by the US Department of Housing and Urban Development for all Continuum of Care and was unrelated to this study.

Consistent with a natural experiment, group placement was not randomized, but both models shared inclusion criteria and assignment was done arbitrarily by the Continuum of Care. Baseline assessments were collected before or during the first day of housing, with follow-up assessments collected by members of the coordinated care team (e.g., clinical case managers) approximately every 6 months after baseline. Participants received an incentive at each assessment.

Measures

Sociodemographic, housing, and health data.

We attained sociodemographic (gender, age, and race/ethnicity) and health data through the participant’s EHR and Homeless Management Information System. We assessed insurance according to the participants’ most recent insurance status. Severe mental illness included all individuals who had a diagnosis of bipolar disorder, major depressive disorder, posttraumatic stress disorder, or psychotic disorder. The date of service and housing exit was recorded by the coordinated care team and classified as positive (e.g., move to permanent housing) or negative (e.g., move to a place not meant for human habitation or jail or prison) according to criteria established by the US Department of Housing and Urban Development. Emergency department use and service utilization was not available from the comparison group, prohibiting between-group comparisons. For the intervention group, we extracted data from the EHR. For ED data, the intervention FQHC shares an EHR with the local public health system, which allows for good exchange of data within that system, but would miss any ED visits to hospitals or clinics that do not report health data into the shared EHR system.

Health-related quality of life.

The 36-item Short Form Survey (SF-36), version 2, is a validated tool with demonstrated reliability and validity among a variety of diverse populations, including those with chronic illness and substance use disorders.

The SF-36 contains 8 subscales: physical functioning, role-physical, bodily pain, general health, vitality, social functioning, role-emotional, and mental health. In the present study, the combined subscale Physical Component Summary (PCS) and the Mental Component Summary (MCS) scores are reported, with higher scores indicating increased HRQOL. Raw scores are transformed to norm-based scores, accounting for age and gender, on a scale of 0 to 100 by using a T-score transformation to allow for comparisons with nationally representative samples. We compared mean changes in

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scores over time with predetermined cut-off points as established through the literature to indicate minimally important differences (MIDs). As opposed to relying on statistical significance scores, which may not indicate a meaningful change in the participant’s experience, MIDs indicate a clinically relevant change in the participant’s score such that the participant would likely make note of the change and their clinical plan may be altered as a result.

**Depression.** Depression was screened with the 9-item version of the Patient Health Questionnaire (PHQ-9). The PHQ-9 is a widely used measure that has been used effectively with older, homeless adults with good internal consistency in this sample (α = 0.86). Each item is scored from 0 to 3, with higher scores indicating greater depression. Because the scale is additive, missing items were replaced with mean scale scores collected at that time point.

We used data collected from 2014 through 2017 for the evaluation of this model.

**Analysis.** First, we assessed bivariate differences between groups. We assessed sociodemographic differences between groups with the χ² test, and we assessed mean differences on outcomes as a function of sociodemographic characteristics by using analyses of variance. To assess mean differences in outcomes at 6-month intervals (not accounting for group differences), we stratified the data by group and within-person differences at each time point and compared them with the baseline scores with a repeated measures analyses of variance. This was conducted to provide data on the length of time required to detect significant and meaningful changes. We controlled for the False Discovery Rate by using Benjamini and Hochberg's method to retain power.

To assess whether changes in HRQOL significantly differed for the intervention and comparison groups, we investigated changes in the outcomes over time by using hierarchical linear modeling. Growth curve modeling has advantages over traditional methods for analysis of repeated measures data, including allowance for missing data and unequal time intervals. Analysis of the unconditional model suggested that there was significant variability between participants in MCS (P < .001; intraclass correlation [ICC] = 0.50), PCS (P < .001; ICC = 0.58), and PHQ-9 scores (P < .001; ICC = 0.39), supporting the use of hierarchical linear modeling.

Time-varying growth (MCS, PCS, and PHQ-9 scores) are repeated measures at level 1 nested within individuals at level 2. Level 2 variables (i.e., individual differences and group assignment) were considered as predictors of time-varying growth of level 1 outcomes variables. We entered time as days from baseline, with the baseline set to 0 days. As with other interventions, we included both linear and quadratic functional forms in the present analyses as we hypothesized HRQOL to increase over time with the greatest change anticipated immediately after introduction of the intervention. Therefore, at level 1, the linear factor (time) assessed linear change in the outcomes over time relative to zero, and the quadratic factor (time²) assessed changes related to the rate of change over time. We included insurance, age, and mental illness in the model given baseline relationships to the outcome variable. In the final model, at level 2, we entered group, age (group-centered), mental illness, and insurance. The time × group interaction assessed differences between groups in their linear rate of change, and the time² × group interaction assessed whether the rate of change differed between groups. We conducted analyses with HLM version 6.0 (SSI, Skokie, IL).

To assess change in ED use over 2 years, we included individuals who were actively enrolled in the intervention group for 2 or more years at the time of data extraction from the EHR. in the analyses.

**RESULTS**

At baseline, the mean age of the participants in the comparison group (n = 113; mean = 49.98; SD = 9.86) did not significantly differ from the intervention group (n = 210; mean = 50.68; SD = 10.62). The majority of participants were male (69.04%; n = 223), Black (64.91%; n = 209), and had a serious mental illness (71.52%; n = 231). There were no significant differences between groups with the exception of insurance status (P < .05; Table 1). Among those with service data, 83.22% (n = 88) of the participants in the intervention had received medical care 2 or more times from members of the coordinated care team or affiliated FQHC. Outcomes significantly differed (P < .05) by age, insurance status, and serious mental illness (Table 1).

Of the 323 participants, 58.20% (n = 188) were still enrolled at the time of data collection. Overall, participants in the intervention group were more likely to exit housing earlier relative to the comparison group (P < .05). Of those who exited housing, 46.30% (n = 44) from the intervention group exited for negative reasons relative to 65.00% (n = 26) of those who exited the comparison group for negative reasons.

**Health-Related Quality of Life**

At 6 months, participants in neither group surpassed the MID on any SF-36 domain. At 1 year, both groups had exceeded the MID for MCS (Table 2). For the intervention group, this improvement was sustained with participants reporting a MCS score that exceeded their baseline MCS score at each time point up to 30 months. For the comparison group, the MCS score only exceeded the MID at 12 months and then dropped below the MID in subsequent months. The PCS score did not exceed the MID for either group until 30 months. At 30 months, the intervention group had exceeded the MID for the PCS score. Change in PHQ-9 scores over time were similar, with significant reductions in depression for only those in the intervention group.

To investigate whether there was a difference in HRQOL between participants in service delivery models, we assessed change in outcomes across time as a function of service delivery model. We entered level 2 predictors significantly related to the outcomes at the bivariate level (age, mental illness, and insurance; Table 1) into a multivariate model. All were significantly related to the intercept but not the linear or quadratic slope. Retaining the significant level-2 predictors, we added group status (comparison or intervention) to the mixed effects model to test whether group differences would explain significant variance in HRQOL. As in the earlier model, sociodemographic characteristics were significantly related to the intercept but not the linear or quadratic slope, suggesting that the change in outcomes over time...
was not a function of the sociodemographic characteristics. In the model, there were no significant initial group differences on the MCS, PCS, or PHQ-9, indicating that the groups did not differ on the outcome variables at baseline. Group status did, however, significantly predict linear growth in both MCS and PCS scores (represented in Table 3), with the intervention group reporting an increase in MCS ($P < .01$) and PCS scores ($P < .01$) with a slower rate of deceleration over time for both MCS ($P < .05$) and PCS scores ($P < .05$). Group status was related to a linear decrease in PHQ-9 scores ($P < .01$), with the intervention group reporting greater reductions in PHQ-9 scores over time relative to the comparison. Considered together, results indicate that the HRQOL and PHQ-9 scores for the intervention group significantly improved over time relative to the comparison group.

Emergency Department Use in Intervention Group Only

Relative to ED use in the 2 years before program enrollment (data not shown—no comparison), there was a 71.05% reduction in total ED use across participants enrolled in the intervention for 2 or more years (165 vs 570 ED visits). After 2 years in the program, the median ED use decreased from 5 to 2 visits and the mode decreased from 3 to 0 visits. The mean number of visits significantly decreased from a mean of 10.00 (SD = 18.86) visits to 2.89 (SD = 4.13) visits after 2 years ($P < .01$).

DISCUSSION

There has been a shift in recommended approaches to homelessness over the past decade with increased investment in PSH and a corresponding need for data on best practices within PSH.35 Consistent with the National Academies of Sciences, Engineering, and Medicine recommendations,15 the current study provides data on the HRQOL of individuals in PSH, with a longitudinal comparison of 2 service delivery models. Overall, in the current study, the HRQOL of...
participants improved over time, adding to the current literature suggesting that the health and well-being of formerly chronically homeless individuals with a disabling condition may improve in PSH. In a comparison of both service delivery models, participants in the intervention group with a single, coordinated plan of care reported greater improvements in HRQOL relative to a comparison group.

The majority of participants were still in PSH at the most recent point of data collection. In the intervention group, the majority of participants exited for positive reasons. Although PSH provides a permanent residency option, tenants may have different housing goals, and a positive exit of a tenant has the benefit of providing housing with services to another chronically homeless individual.

### Health-Related Quality of Life

The baseline normed mean MCS (38–39) and PCS (41–43) score indicated a substantial departure from the national average for age and gender (50), suggesting that their baseline HRQOL was lower than that of the average person but within range of similar populations, including opioid-dependent patients. Overall, participants reported an increase in HRQOL and a decrease in depressive symptoms. The HRQOL rate of change was greatest at enrollment as they adjusted to new housing and services, with a slower rate of change over time as individuals adapted to their new surroundings and systems of care. Service delivery model (intervention or comparison) accounted for a significant amount of variance in change of both PCS and MCS scores over time, indicating that the intervention HRQOL showed greater improvements over time relative to the comparison group. This result highlights the importance of coordinated service delivery for those in PSH, suggesting that a single, coordinated plan of care between medical providers and coordinated care teams may improve the HRQOL for those in PSH relative to those without a single plan of care.

In addition to increasing HRQOL, the current study found a reduction in ED use. After 2 years, the total number of ED visits for the intervention group decreased by more than 70%. Given that participants were required to report 3 ED visits in the 2 years before enrollment, it is possible that individuals were enrolled in a year of high ED use and that they would have reduced ED use over time regardless of the intervention. The impact of service delivery separate from housing could not be determined without comparison group data. Still, when one considers the cost of each ED visit, the reduction in expensive visits may indicate potential for cost-saving from a societal perspective.

### Limitations

This study had several limitations. An intent-to-treat analysis was not possible because data were not available from participants who discontinued housing. There were also limited data on characteristics that may be related to the outcomes of interest (e.g., substance use and comorbidities) and no ED data was available from the comparison group. Furthermore, the comparison group was arbitrarily determined and not randomized as this was an observational study. As such, it was not possible to account for naturally occurring organizational or team member differences. In addition, the researchers did not assess program fidelity. Finally, a larger sample

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**TABLE 2**—Within-Person Changes on Health-Related Quality of Life and Depression Measures of Individuals Living in Permanent Supportive Housing in Houston, TX, From 2014 to 2017, by Service Delivery Model

<table>
<thead>
<tr>
<th>Outcome Measure</th>
<th>Baseline (n = 323), Mean (SD)</th>
<th>18 Months (n = 180), Mean (SD)</th>
<th>30 Months (n = 104), Mean (SD)</th>
</tr>
</thead>
<tbody>
<tr>
<td>SF-36</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Mental Component Summary</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comparison group</td>
<td>38.47 (11.86)</td>
<td>39.71 (11.90)</td>
<td>40.29 (13.06)</td>
</tr>
<tr>
<td>Intervention group</td>
<td>39.25 (12.94)</td>
<td>45.19* (12.73)</td>
<td>44.93* (9.94)</td>
</tr>
<tr>
<td><strong>Physical Component Summary</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comparison group</td>
<td>42.91 (9.54)</td>
<td>41.40 (9.81)</td>
<td>39.90* (8.16)</td>
</tr>
<tr>
<td>Intervention group</td>
<td>41.25 (10.16)</td>
<td>41.70 (9.55)</td>
<td>43.70 (11.05)</td>
</tr>
<tr>
<td><strong>Patient Health Questionnaire-9</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Comparison group</td>
<td>9.68 (6.87)</td>
<td>9.80 (6.87)</td>
<td>9.17 (6.53)</td>
</tr>
<tr>
<td>Intervention group</td>
<td>10.09 (6.98)</td>
<td>8.05* (6.10)</td>
<td>7.25* (4.78)</td>
</tr>
</tbody>
</table>

Note. MDiff = mean difference between score at time point and baseline score; MID = minimally important difference; n = number of participants who responded within +/- 90 d of each timepoint.

*P value is statistically significant after we controlled for false discovery rate. Patient Health Questionnaire-9 does not have an MID. Higher scores on the 36-item Short Form Survey indicate better health-related quality of life, and lower scores on the Patient Health Questionnaire-9 indicate less depression. **-** indicates that MDiff exceeded the MID score per established literature and “-” indicates that MDiff fell below MID score per established literature.

**TABLE 3**—Hierarchical Linear Growth Models Assessing Change in Time on Mental Component Summary (MCS), Physical Component Summary (PCS), and Patient Health Questionnaire-9 (PHQ-9) Scores by Service Delivery Model Among Those Formerly Chronically Homeless Living in Permanent Supportive Housing in Houston, TX, From 2014 to 2017

<table>
<thead>
<tr>
<th></th>
<th>MCS, Coefficient (SE)</th>
<th>PCS, Coefficient (SE)</th>
<th>PHQ-9, Coefficient (SE)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Initial status: service delivery model</td>
<td>0.12 (1.25)</td>
<td>-1.33 (0.96)</td>
<td>0.05 (0.77)</td>
</tr>
<tr>
<td>Linear slope (time): service delivery model</td>
<td>2.40** (0.84)</td>
<td>1.92** (0.65)</td>
<td>-1.41** (0.54)</td>
</tr>
<tr>
<td>Quadratic slope (time²): service delivery model</td>
<td>-0.29* (0.14)</td>
<td>-0.22* (0.11)</td>
<td>0.13 (0.09)</td>
</tr>
</tbody>
</table>

Note. Service delivery model compares comparison service delivery model to intervention (shared plan of care). Models include random effects and age, insurance, and mental illness. Coefficient indicates direction of linear and quadratic slope. **P < .05; *P < .01.
would have allowed for the investigation of areas in which the model needs to be modified to meet the unique needs of the diverse population that is being served.

Public Health Implications
Evidence of the success of PSH coordinated service delivery models in enhancing the HRQOL of the individuals who receive care will be necessary in advocating for support of such models. As in the current study, service delivery models may be funded through a Medicaid Section 1115 demonstration waiver, which allows for the otherwise prohibited use of Medicaid to pay for benefits (e.g., care coordination). For those eligible for Medicaid, another way to sustain funding to support similar models is through partnerships with Medicaid managed care organizations, which may be able to cover the cost of services for Medicaid members if there is a demonstration of cost-saving. Innovative service delivery models could also be supported through other value-based purchasing models that support payment for outcomes as opposed to traditional fee-for-service payment models. The Centers for Medicare and Medicaid Services Quality Strategy aims to provide better care, promote healthier people and communities, and support smarter spending. Evidence supporting service delivery models that contribute to cost saving and better patient outcomes may encourage managed care organizations and other insurance providers to consider alternative payment models that support these strategies.

Conclusions
Individuals in PSH receiving services through an innovative integrated care model with a single, coordinated plan of care reported significant and meaningful increases in their HRQOL with potential societal cost saving through a reduction in ED use. The potential for health and cost-saving benefits supports a financial and humanitarian justification for the continued investment in service delivery models that provide collaborative care to formerly chronically homeless individuals with complex medical, mental, and behavioral health needs.

CONFLICTS OF INTEREST
The authors have no conflicts of interest.

HUMAN PARTICIPANT PROTECTION
The secondary analysis of de-identified data was approved by the University of Texas Health Science Center institutional review board.

REFERENCES


